

Brussels, 10 October 2018 (OR. en)

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#### **NOTE**

| From:    | General Secretariat of the Council                          |
|----------|---|
| To:      | Delegations   |
| Subject: | Draft Agreement on Cooperation between Eurojust and Georgia |

By letter dated 31 October 2017, the Vice-President of Eurojust announced Eurojust's intention to launch formal negotiations with the intention of concluding a cooperation agreement with Georgia, in accordance with Article 26a of Council Decision 20012/187/JHA setting up Eurojust with a view of reinforcing the fight against serious crime, as amended (Annex 1).

Subsequently, Eurojust started the said negotiations. Delegations will find enclosed:

- a letter dated 21 September 2018 from the President of Eurojust, informing that the negotiations between Eurojust and Georgia for the conclusion of a cooperation agreement were concluded (Annex 2);
- the text of the draft agreement, as it was approved by the College of Eurojust on 20 September 2018 (Annex 3);
- the (positive) opinion of 19 April 2018 from the Joint Supervisory Board of Eurojust concerning the provisions on data protection (Annex 4).

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EUROJUST
The European Union's Judicial Cooperation Unit
P.O. Box 16183 – 2517 JR The Hague • The Netherlands

D170246

Ms Kristi Raba Chair of the JAI-RELEX (JAIEX) Working Party Council of the European Union Rue de la Loi 175 B-1048 Brussels

The Hague, 31 October 2017

Eurojust's plan for commencing negotiations with a view to entering into a cooperation agreement with Georgia

Dear Ms Raba,

In accordance with Article 26a(2), final sentence of the Council Decision of 28 February 2002 setting up Eurojust, as last amended by Council Decision 2009/426/JHA of 16 December 2008, I am pleased to inform you that Eurojust envisages launching - on 15 January 2018 - formal negotiations with the intention of entering into a cooperation agreement with Georgia.

This follows the decision taken on 24 October 2017 by the College of Eurojust to initiate formal negotiations with Georgia with a view to concluding a cooperation agreement between Eurojust and Georgia.

We look forward to receiving the conclusions the Council may deem appropriate with respect to the above prior to the indicated commencement date of negotiations.

Yours sincerely,

Ladislav Hamran Vice-President of Eurojust



#### **EUROJUST**

The European Union's Judicial Cooperation Unit P.O. Box 16183 – 2500 BD The Hague • The Netherlands

#### D180191

To the attention of the President of the JHA Council of the EU Dr Josef Moser Federal Minister of Constitutional Affairs, Reforms, Deregulation and Justice Austria

Via e-mail only:

[Nathalie.pensaert@consilium.europa.eu]

The Hague, 21 September 2018

# Approval by the Council of the EU of the draft Agreement on Cooperation between Eurojust and Georgia

Dear Minister Moser, DEAR JOSEF,

Eurojust is pleased to submit for your approval, in accordance with Article 26a(2) of the Council Decision of 28 February 2002 setting up Eurojust, as last amended by Council Decision 2009/426/JHA of 16 December 2008, the attached draft Agreement on Cooperation between Eurojust and Georgia.

Eurojust is further pleased to state that the negotiations with Georgia were concluded recently and full agreement has been reached on the attached document. As required, the draft Agreement on Cooperation was approved by the College of Eurojust on 20 September 2018 and by decision of 19 April 2018 received a positive opinion from the Joint Supervisory Board of Eurojust concerning the provisions on data protection.

We welcome the Council's approval of this Agreement to enable Eurojust, as well as the Member States, to benefit from cooperation with Georgia and ensure and enhance the safety of all EU citizens.

Yours sincerely,

Ladislav Hamran President of Eurojust

Encl.

- Draft Agreement on Cooperation between Eurojust and Georgia
- Opinion of the Joint Supervisory Board of Eurojust on the draft Agreement on Cooperation between Eurojust and Georgia

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#### **Draft Agreement on Cooperation between**

# **Eurojust and Georgia**

Eurojust and Georgia (hereinafter referred to as the 'Parties'),

Having regard to the Council Decision of 28 February 2002 setting up Eurojust with a view to reinforcing the fight against serious crime, as last amended by Council Decision 2009/426/JHA of 16 December 2008 on the strengthening of Eurojust (hereinafter referred to as the 'Eurojust Decision'), and in particular Article 26a thereof;

Having regard to the opinion of the Joint Supervisory Body, as established by Article 23 of the Eurojust Decision, of 19 April, 2018;

Considering the interests of both Georgia and Eurojust in developing a close and dynamic cooperation to meet the present and future challenges posed by serious crime, particularly organised crime and terrorism;

Considering the wish to improve judicial cooperation between Eurojust and Georgia to facilitate the coordination of investigations and prosecutions covering the territory of Georgia and one or more Member States of the European Union;

Considering that since 2005 Georgia has ratified Council of Europe Convention No. 108 of 28 January 1981 for the Protection of Individuals with regard to Automatic Processing of Personal Data and since 2013, its additional Protocol, both of which play a fundamental role in the Eurojust data protection system;

Considering the high level of protection of personal data in the European Union, particularly the processing of personal data in accordance with the Eurojust Decision, the Eurojust Rules of Procedure on Data Protection and other applicable rules; and

Respecting the fundamental rights and principles as set out in the Convention for the Protection of Human Rights and Fundamental Freedoms of 4 November 1950, which are reflected in the Charter of Fundamental Rights of the European Union;

HAVE AGREED AS FOLLOWS:

#### **Article 1- Definitions**

For the purposes of this Agreement:

- a) 'Member States' means the Member States of the European Union;
- b) 'College' means the College of Eurojust, as referred to in Article 10 of the Eurojust Decision;
- c) 'National Member' means the National Member seconded to Eurojust by each Member State of the European Union, as referred to in Article 2(1) of the Eurojust Decision;
- d) 'Deputy' means a person who may act on behalf of or substitute the National Member, as referred to in Article 2(2) and Article 2(5) of the Eurojust Decision;
- e) 'Assistant' means a person who may assist a National Member or the Liaison Prosecutor, as referred to in Article 2(2) of the Eurojust Decision and in Article 6 of this Agreement, respectively;
- f) 'Liaison Prosecutor to Eurojust' (hereinafter referred to as 'Liaison Prosecutor') means a public prosecutor subject to the national law of Georgia as regards his or her status;
- g) 'Liaison Magistrate to Georgia' means a magistrate posted by the College of Eurojust to Georgia in accordance with Article 27a (1) of the Eurojust Decision;
- h) 'National Correspondent for Terrorism Matters' means one of the contact points designated by the Georgian authorities in accordance with Article 8 of this Agreement, responsible for handling correspondence related to terrorism matters;
- i) 'Judicial authorities' for Georgia means courts of general jurisdiction and public prosecutors of all levels;

- j) 'Administrative Director' means the Administrative Director as referred to in Article 29 of the Eurojust Decision;
- k) 'Data Protection Officer of Eurojust' means a specially appointed member of the Eurojust staff whose tasks are defined in Article 17 of the Eurojust Decision, including, particularly, ensuring the lawfulness and compliance of the processing of personal data by Eurojust in an independent manner;
- 1) 'Eurojust staff' means the staff referred to in Article 30 of the Eurojust Decision;
- m) 'Eurojust rules of procedure on data protection' means the rules of procedure for the processing and protection of personal data at Eurojust, approved by the Council of the European Union on 24 February 2005;
- n) 'Personal data' means any information relating to an identified or identifiable natural person (hereinafter referred to as the 'data subject'). An identifiable person is one who can be identified, directly or indirectly, particularly by reference to an identification number or to one or more factors specific to his or her physical, physiological, mental, economic, cultural or social identity; and
- o) 'Processing of personal data' means any operation or set of operations that are performed upon personal data, whether or not by automatic means, such as collection, recording, organisation, storage, adaptation or alteration, retrieval, consultation, use, disclosure by transmission, dissemination or otherwise making available, alignment or combination, blocking, erasure or destruction.

#### **Article 2 - Purpose of this Agreement**

The purpose of this Agreement is to enhance the cooperation between Eurojust and Georgia in combating serious crime, particularly organised crime and terrorism.

#### **Article 3 - Scope of cooperation**

- 1. Eurojust and Georgia shall cooperate in the fields of activity set forth in Articles 6, 7 and 27b of the Eurojust Decision and taking into account the powers granted to National Members in accordance with Articles 9a-9f of the Eurojust Decision within the competences of Eurojust as set forth in Article 4 of the Eurojust Decision.
- 2. If Eurojust's mandate is changed to cover fields of activity and/or competences in addition to those set forth in paragraph 1 of this article, Eurojust may, from the date when the change to Eurojust's mandate enters into force, submit to Georgia in writing a proposal to extend the scope of application of this Agreement to include the new mandate. This Agreement shall apply in relation to the new mandate as of the date on which Eurojust receives written acceptance of the proposal by Georgia in accordance with its internal procedures.

#### Article 4 - Competency for the execution of this Agreement

- 1. The competent authority of Georgia for the execution of this Agreement is the Prosecutor's Office of Georgia of the Ministry of Justice of Georgia.
- 2. Within Eurojust and in accordance with Articles 6 and 7 of the Eurojust Decision, the National Members concerned and the College are competent for the execution of this Agreement.

#### Article 5 - Relationship to other instruments on Judicial Cooperation in criminal matters

This Agreement shall not affect the provisions in the bilateral or multilateral agreements in the field of judicial cooperation in criminal matters between the Member States and Georgia, nor the provisions in agreements concluded between the European Union and Georgia, or between the European Union and its Member States, of the one part, and Georgia, of the other part.

#### **Article 6 - Liaison Prosecutor to Eurojust**

- 1. To facilitate cooperation as laid down in this Agreement, and in accordance with the provisions of Article 26a (2) of the Eurojust Decision, Georgia may second a Liaison Prosecutor to Eurojust.
- 2. The mandate and the duration of secondment shall be determined by Georgia.
- 3. The Liaison Prosecutor may be assisted by one person. When necessary, the assistant may replace him or her.
- 4. Georgia shall inform Eurojust of the nature and extent of the judicial powers of the Liaison Prosecutor within its own territory to accomplish his or her tasks in accordance with the purpose of this Agreement. Georgia shall establish the competence of its Liaison Prosecutor to act in relation to foreign judicial authorities.
- 5. The Liaison Prosecutor shall have access to the information contained in the national criminal records or in any other register of Georgia in the same way as stipulated by Georgian law in the case of a prosecutor or person of equivalent competence.
- 6. The Liaison Prosecutor may contact the competent authorities of Georgia directly.
- 7. Eurojust shall endeavour to provide sufficient facilities to the Liaison Prosecutor, which shall include the use of office space and telecommunications services, to the extent possible within the constraints of the infrastructure and budget of Eurojust. Eurojust may request reimbursement of any or all expenses incurred by Eurojust in providing these facilities. However, no reimbursement will be requested in the event Eurojust posts a Liaison Magistrate and the same facilities are provided to him or her. All details about the provision of the facilities and reimbursement of expenses shall be agreed between the competent authority of Eurojust and Georgia before the detachment of the Liaison Prosecutor to Eurojust.
- 8. The working documents of the Liaison Prosecutor shall be held inviolable by Eurojust.

# **Article 7 - Eurojust Liaison Magistrate**

For the purpose of facilitating judicial cooperation with Georgia in cases in which Eurojust provides assistance and in accordance with the provisions of Article 27a(1) of the Eurojust Decision, the Parties may decide the posting of a Eurojust Liaison Magistrate to Georgia. However, Eurojust may only enter into negotiations on the posting of a Eurojust Liaison Magistrate to Georgia after it has received the approval of the Council of the European Union for such posting.

#### **Article 8 - Contact point to Eurojust**

- 1. Georgia shall put in place or appoint at least one contact point to Eurojust within the office of the competent authority of Georgia. This appointment shall be duly notified to Eurojust by official letter.
- 2. Georgia shall designate one of its contact points as Georgian National Correspondent for Terrorism Matters.

# Article 9 - Operational and strategic meetings

- 1. The Liaison Prosecutor, his or her assistant, and representatives of other relevant competent authorities of Georgia, including the contact point to Eurojust, may participate in operational and strategic meetings, at the invitation of the President of Eurojust and with the approval of the National Members concerned.
- 2. National Members, their deputies and assistants, the Administrative Director and Eurojust staff may also attend meetings organized by the Liaison Prosecutor or other competent authorities of Georgia, including the contact point to Eurojust.

# **Article 10 - Exchange of information**

- 1. In accordance with this Agreement, the Parties may exchange all information that is adequate, relevant and not excessive to achieve the purpose of this Agreement as laid down in Article 2 hereof.
- 2. The requesting Party shall notify the other Party of the purpose for which the information is requested. In the event of spontaneous transfer of information, the Party providing information shall notify the other Party of the purpose for which the information is supplied.

- 3. The Party providing the information may impose restrictions to the use of the information provided, which shall be respected by the other Party. This also includes possible access restrictions, restrictions on further transmission and terms for deletion or destruction. Notification may also be given at a later stage, when the need for such restrictions becomes apparent after the transfer.
- 4. The Parties shall keep a record of the transmission and receipt of data communicated under this Agreement, including the grounds for such transmissions.

#### Article 11 - Channels of transmission

- 1. The information shall be exchanged:
  - a) either between the Liaison Prosecutor or, if no Liaison Prosecutor is appointed or otherwise available, the contact point to Eurojust and the National Members concerned or the College; or
  - b) if Eurojust has posted a Liaison Magistrate to Georgia, between the Eurojust Liaison Magistrate and any competent authority of Georgia.
- 2. The Liaison Prosecutor and/or the contact point to Eurojust shall ensure that the judicial authority in charge of investigating and/or prosecuting the case is properly involved.
- 3. The Parties are not precluded from agreeing to use other channels for the exchange of information in particular cases.
- 4. Both Parties shall ensure that their respective representatives are authorised to exchange information at the appropriate level and are adequately screened.

# Article 12 - Privacy and data protection

1. The Parties recognize that the appropriate and adequate handling and processing of personal data they acquire from each other is of critical importance to preserving confidence in the implementation of this Agreement.

- 2. The Parties shall guarantee a level of protection for personal data supplied by the other Party at least equivalent to that resulting from the application of the principles contained in the Council of Europe Convention of 28 January 1981 for the Protection of Individuals with regard to Automatic Processing of Personal Data and subsequent amendments thereto as well as in the principles laid down in the Eurojust Decision and in the Eurojust rules of procedure on data protection.
- 3. In respect of personal data exchanged pursuant to this Agreement, the Parties shall ensure that:
  - a) the personal data are fairly processed;
  - b) the personal data provided are adequate, relevant and not excessive in relation to the specific purpose of the request or transfer as defined in Article 10(2) of this Agreement;
  - c) the personal data are retained only so long as necessary for the purpose for which the data were provided or further processed in accordance with this Agreement; and
  - d) possibly inaccurate personal data are timely brought to the attention of the receiving Party in order that appropriate corrective action is taken.

#### Article 13 - Transmission of special categories of personal data

- 1. Personal data revealing racial or ethnic origin, political opinions or religious or other beliefs, trade union membership or concerning health and sexual life may only be provided if they are strictly necessary for a purpose set forth in Article 2 of this Agreement.
- 2. The Parties shall take adequate safeguards, particularly appropriate technical and organisational security measures, to comply with the special sensitivity of the categories of personal data mentioned in paragraph 1 of this article.

# Article 14 - Right of access to personal data

1. The data subject is entitled to have access to his or her personal data exchanged under this Agreement. Access is exercised in accordance with the law applicable to the Party to which the request is submitted. That Party shall ensure that its decision is communicated to the data subject in a timely manner. Access to personal data shall be denied if providing such access may jeopardise:

- a) the purposes of the processing;
- b) investigations, prosecutions and criminal proceedings conducted by the competent authorities in Georgia or by the competent authorities in the Member States that Eurojust is assisting; or
- c) the rights and freedoms of third parties.
- 2. The Party to which the request is submitted shall give the other Party the opportunity to express its opinion as to the possible existence of one of the grounds to deny access as set forth in paragraph 1 of this article.
- 3. This article is without prejudice to any rights an individual may have under the law applicable to the transmitting Party to seek release of information from that Party, or other appropriate relief.

### Article 15 - Right of correction, blockage and deletion of personal data

- The data subject shall be entitled to request to the Party that has processed data relating to him/her under this Agreement to correct, block or delete those data that are incorrect or incomplete or if their collection, further processing or storage contravenes this Agreement or the respective rules applicable to the Parties. Such request shall be made in writing and shall include all relevant information to substantiate it.
- 2. If a Party becomes aware either via the request of the data subject, via notification from the transmitting Party or via some other way that information it has received from the other Party is not accurate, it shall take all appropriate measures to safeguard against erroneous reliance on such information, which may include supplementation, deletion or correction of such information.
- 3. If a Party becomes aware that information it possesses causes significant doubt as to the accuracy of information received pursuant to this Agreement, or an assessment is made by the other Party of the accuracy of information or the reliability of a source, it shall, where feasible inform the other Party thereof.

#### Article 16 - Time limits for the storage of personal data

Personal data shall be stored only for so long as necessary for the achievement of the purposes of this Agreement or for the purposes for which the data were collected or further processed according to Article 2 of this Agreement.

# **Article 17 - Data security**

The Parties ensure that the necessary technical measures and organisational arrangements are utilized to protect personal data received under this Agreement against accidental or unlawful destruction, accidental loss or unauthorized disclosure, alteration, access or any unauthorized form of processing. The Parties particularly ensure that only those authorised to access personal data can have access to such data.

#### **Article 18 - Onward transfers**

The Parties shall not communicate any information provided by the other Party to any third State or body without the consent of the latter and without appropriate safeguards regarding the protection of personal data.

#### **Article 19 - Liability**

- 1. Georgia shall be liable, in accordance with its national law, for any damage caused to an individual as a result of legal or factual errors in data exchanged with Eurojust. Georgia shall not claim that Eurojust had transmitted inaccurate data to avoid its liability under its national law *vis-à-vis* an injured party.
- 2. Without prejudice to Article 24 of the Eurojust Decision, if legal or factual errors occurred as a result of data erroneously communicated by Eurojust or one of the Member States of the European Union or another third State or third body, Eurojust shall be bound to repay, upon request, the amounts paid as compensation under paragraph 1 of this article, unless the data were used in breach of this Agreement. The provisions of this paragraph shall also apply in cases in which the legal or factual errors occurred as a result of failures on the part of Eurojust or one of the Member States of the European Union or another third State or third body to comply with its obligations.

- 3. In cases in which Eurojust is obliged to repay to Member States of the European Union or another third State or third body amounts awarded as compensation for damages to an injured party, and the damages are due to Georgia's failure to comply with its obligations under this Agreement, Georgia shall be bound to repay on request the amounts that Eurojust paid to a Member State or to another third State or third body to make up for the amounts it paid in compensation.
- 4. The Parties shall not require each other to pay compensation for damages under paragraphs 2 and 3 of this article to the extent that the compensation for damages was enforced as punitive, increased or other non-compensatory damages.

#### **Article 20 - Regular consultations**

- 1. The Parties shall hold, at least once per year, regular exchanges of views with regard to implementation and further developments in the field of data protection and data security.
- 2. To that end, the Data Protection Officer of Eurojust and the Data Protection Authority of Georgia will report to each other at least once per year on the state of implementation of the data protection provisions of this Agreement.
- 3. When necessary, issues identified by the Parties in the context of these data protection consultations will be reported to the appropriate oversight mechanisms and to the Joint Supervisory Body of Eurojust in particular.

#### **Article 21 - Monitoring of the implementation**

- 1. For the purpose of monitoring the implementation of this Agreement, the Parties shall carry out a joint annual review of its implementation.
- 2. Any possible issues identified by the Parties in the context of these joint reviews shall be jointly addressed by the Parties in accordance with Article 24 of this Agreement.

#### **Article 22 - Oversight of implementation**

The execution and implementation of this Agreement by the Parties shall be subject to oversight in accordance with their applicable law and procedures. The Parties shall utilize their respective administrative, judicial or supervisory bodies to ensure an appropriate level of independence of the oversight process.

# **Article 23 - Expenses**

Without prejudice to Article 6 (7) of this Agreement, neither Party shall make any pecuniary claim against the other Party for expenses arising out of the execution of this Agreement. Should expenses of an extraordinary nature arise out of the execution of this Agreement, the Parties may consult with a view to determining the manner in which they shall be addressed.

#### **Article 24 - Settlement of disputes**

- 1. On the request of either of them, the Parties shall promptly meet to solve any dispute concerning the interpretation or application of this Agreement or any question affecting the relationship between them.
- 2. If a dispute over the interpretation or application of this Agreement cannot be resolved, the Parties may enter into negotiations on the specific issue.

#### **Article 25 - Amendments**

- 1. This Agreement may be amended by mutual consent between the Parties in written form at any time. Such amendment will enter into force after the Parties have notified each other in writing of the completion of their respective legal requirements and internal procedures.
- 2. The Parties shall enter into consultations with respect to the amendment of this Agreement at the request of either Party.
- 3. The amendments are the integral part of this Agreement, which shall enter into force upon the same procedure as it is prescribed for this Agreement.

# **Article 26 – Territorial application**

This Agreement shall apply with respect to the Georgian regions of Abkhazia and Tskhinvali Region/South Ossetia when the circumstances permit and Georgia restores effective control over them.

# **Article 27 - Termination of this Agreement**

- 1. This Agreement may be terminated by each Party with three months' notice.
- 2. In case of termination, the Parties shall reach agreement under the conditions set out in this Agreement on the continued use and storage of the information that has already been communicated between them. If no agreement is reached, either of the Parties is entitled to request deleting the information that has been communicated.

# **Article 28 - Entry into force**

- 1. The Parties shall notify each other in writing through diplomatic channels as soon as they have complied with their legal requirements and internal procedures necessary for the entry into force of this Agreement.
- 2. This Agreement shall enter into force on the day following the date of the receipt of the latest notification.

Done at ...... this ..... day of ...... two thousand and ..... in duplicate in the English and Georgian languages, both texts being equally authentic.

In case of discrepancy, the English text shall prevail.

For Eurojust For Georgia For Georgia

The President Minister of Justice Chief Prosecutor

# Opinion of the Joint Supervisory Body of Eurojust on the draft agreement on cooperation

#### between Eurojust and Georgia

At its meeting on 19 April 2018, in accordance with Article 26a(2) of the Eurojust Decision, the Joint Supervisory Body of Eurojust (JSB) considered the draft agreement on cooperation between Eurojust and Georgia, drawn up in line with the model agreement evaluated positively by the JSB in previous occasions.

The JSB appreciates the fact that Eurojust, through its External Relations Team and the Data Protection Service, has provided it with extensive information during the process of discussions in preparation of a possible start of negotiations for a cooperation agreement.

After careful deliberation and discussion, the JSB concludes as follows:

Considering that Georgia has ratified the Convention 108 of the Council of Europe on 14 December 2005;

Considering that Georgia has ratified the Additional Protocol to the Council of Europe Convention 108 on 10 January 2014;

Considering that the Data Protection Officer has been closely involved in the negotiation process and that the level of data protection has been assessed as satisfactory by the Data Protection Officer, the JSB welcomes the draft cooperation agreement between Eurojust and Georgia and is generally satisfied with its content but would like to make the following observation:

Article 17 (Data Security) of the draft agreement does not foresee the communication of personal data breaches between the parties. Therefore, the JSB recommends Eurojust to consider this element in the framework of the regular consultation meetings with Georgian counterparts as foreseen by Article 20 of the draft agreement, especially taking into account the relevant provisions in the Police Directive<sup>1</sup>. Furthermore, the JSB invites Eurojust to include such provision in future cooperation agreements with third parties and states.

The JSB trusts that this observation will be taken on board by Eurojust and, provided this is the case, issues a positive opinion regarding this draft cooperation agreement.

Done at The Hague

Royles Street

19 April 2018

Rajko Pirnat

Chair

Joint Supervisory Body of Eurojust

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Article 30(6) of the Directive (EU) 2016/680 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data by competent authorities for the purposes of the prevention, investigation, detection or prosecution of criminal offences or the execution of criminal penalties, and on the free movement of such data, and repealing Council Framework Decision 2008/977/JHA.